# Getting the most for nature based flood and coastal risk reduction from ELMs – How might it work? Some thoughts & ideas (Not policy)

Chris Uttley Senior Advisor Flood and Coastal Risk Management (Nature based solutions) 27<sup>th</sup> May, 2020



#### Topics to cover.

- Links to FCRM policy (National Strategy & Policy Statement)
- Evidence base for effective NbS?
- Types of Actions to implement in ELM?
- How to determine spatial priorities?
- Measuring effectiveness and payments
- What advice & guidance might be needed for FCRM?
- Blended funding. How will ELM work with FGiA & Local levy?
- Lessons from existing projects?



#### **Future Farming and Countryside Policy**

- Opportunity to address multiple environmental impacts and perverse outcomes of CAP.
- Transition away from BPS to payment for public goods
- New regulatory culture
- Payment for provision of public goods:
- Potentially £2.4bn p.a. available
- New policy statements Jan 2020



#### **National FCERM Strategy**

- Mainstreaming Nature Based Solutions (NFM)
- Landowners and farmers working with RMAs to reduce risk
- Future adaptation for low lying farmlands
- Development and implementation of ELMs to reduce flood risk
- Net Biodiversity Gain
- Nature Recovery & RBMP



## Evidence for reducing "risk" using NbS

#### "Slow the Flow":

Low magnitude / high frequency events

Muddy and surface flow flood events

Smaller operational catchments (< 100km2)

High Synergy with WQ, groundwater recharge, Nature Recovery

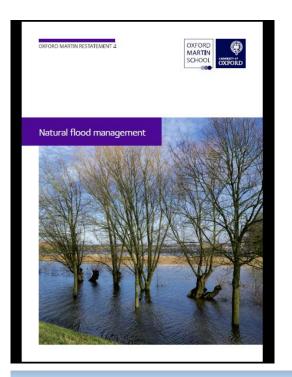
#### "Floodplain Restoration & Storage":

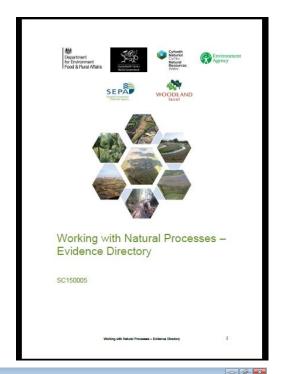
Higher magnitude events

Larger catchments & populations

**Coastal Erosion & flooding - Yes** 

**Water Level management - Yes** 







How does NFM influence hydrology and flows?



(A) Landscape scale land use change to create or restore habitats to increase roughness, infiltration and evapotranspiration BUT do not require engineering e.g. Tree planting, rewilding & peatland restoration projects









(B) Changes to farming practice and land management e.g. soil/livestock/crop & land management to increase infiltration and reduce erosion.



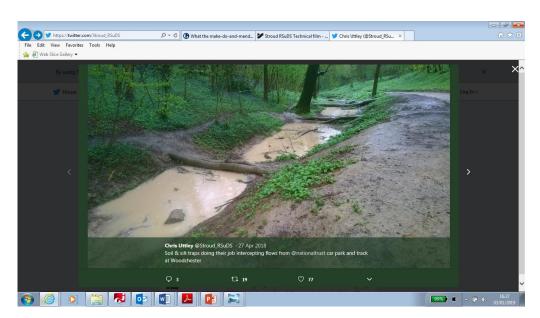








C) Minor capital NFM works to produce small changes in topography or landscape that can be effective at changing hydrology and slowing flows when applied across large areas of land. e.g. leaky barriers, dry ponds or bunds ,swales. silt traps etc.











#### 3D buffers and flood management

- Working with natural processes such as swales and magic margins
- Slows the flow of run-off
- Riparian trees will increase hydraulic roughness & increase infiltration
- In future can be material for leaky structures

One case study showed a 30m wooded buffer with woody debris structures reduced peak flows by 10%





#### Using Wood and LWS/LWD.

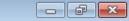
- The main purpose of LWS is to increase hydraulic roughness, add channel diversity, divert flows out of channel and slow the flow by small areas of attenuation. It is not to maximise storage.
- The principle should be to establish a variety performing different roles, so more smaller/lower/broader features rather than few & high.
- Permeability is key to stability! The more permeable a structure, the less hydraulic pressure will be exerted on the upstream face during high flows. We also want scour in some places.
- Go big or go home. Larger, longer and more complex elements of wood are safer & less mobile in flood flows. Use large timbers, relative to the width of the channel (approx. 2.5 times channel width)
- (The influence of geomorphology on large wood dynamics in a low gradient headwater stream Dixon. S & Sear. D 2014)



**(D)** Large scale land use change NFM (Capital Projects) requiring significant engineering – e.g. saltmarsh, managed re-alignment, floodplain restoration and re-connection. Create larger scale storage or reduce erosion







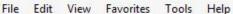
https://floodplainsforever.org/

@ Environment Agency - Home

Wifi key board and adjustable ...

Floodplain reconnection - Eco...
Floodplains Forever - Flood... ×









#### **Floodplains** Forever -**Reconnect the** Floodplain!



































(A) Landscape scale land use change to create or restore habitats to increase roughness, infiltration and evapotranspiration BUT do not require engineering e.g. Tree planting, rewilding & peatland restoration projects.

**(B)** Changes to farming practice and land management—e.g. soil/livestock/crop & land management to increase infiltration and reduce erosion.

**(C)** Minor capital NFM works to produce small changes in topography or landscape that can be effective at changing hydrology and slowing flows when applied across large areas of land. e.g. leaky barriers, dry ponds or bunds ,swales. silt traps

(D) Large scale land use change NFM (Capital Projects) requiring significant engineering – e.g. saltmarsh, managed re-alignment, floodplain restoration and re-connection,

#### 3 Tier & FCERM





Landscape Scale Land Use choices Tier 3









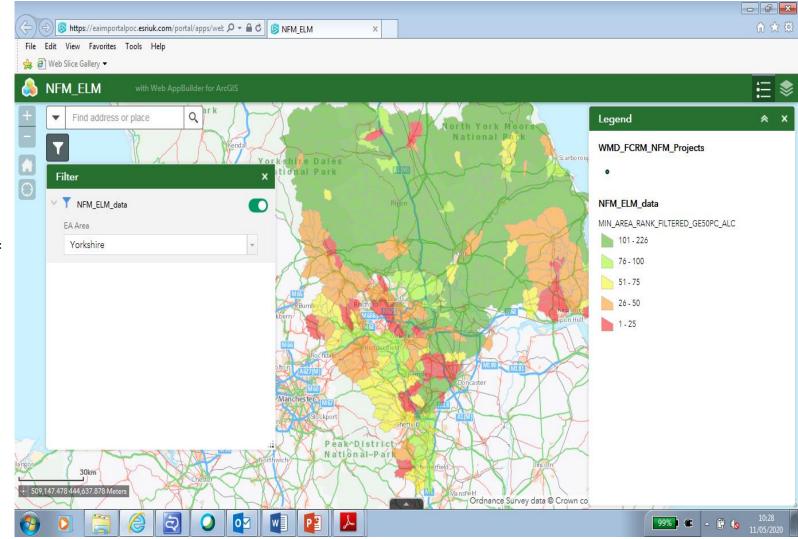
Land Management Practices, land use & NFM Tier 2





# Spatial Prioritisation. National priorities & Local targeting. Prioritising public good NOT Opportunity.

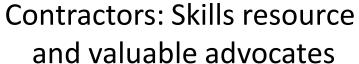
- 1. Slow the Flow: Greatest public benefit = large populations @ High risk IN small rural catchments.
- 2. Flood plain storage: Large areas of floodplain mid/lower catchment available for ADDITIONAL or NEW storage
- Coastal re-alignment & habitat creation or extension. SMP policy?
- 4. Water Level Management



# Advice & guidance. Who can build NFM?



Farmers and woodland owners: Crucial partners



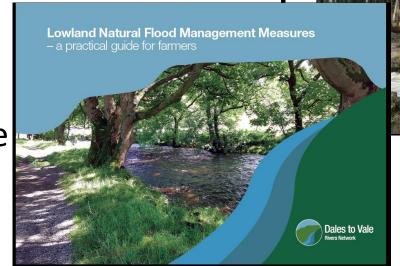




# Mobilising expertise for ELM Guidance Drafting

#### Guidance:

- Technical Guidance for ELM FCERM Actions needed for the pilot & full scheme
- 2. Maximising FCERM outcome from other Actions (Soils, Nature, wetlands)
- 3. Linking with existing work (e.g. CIRIA SuDs Manual).



Assessing the Risk

#### The SuDS Manual



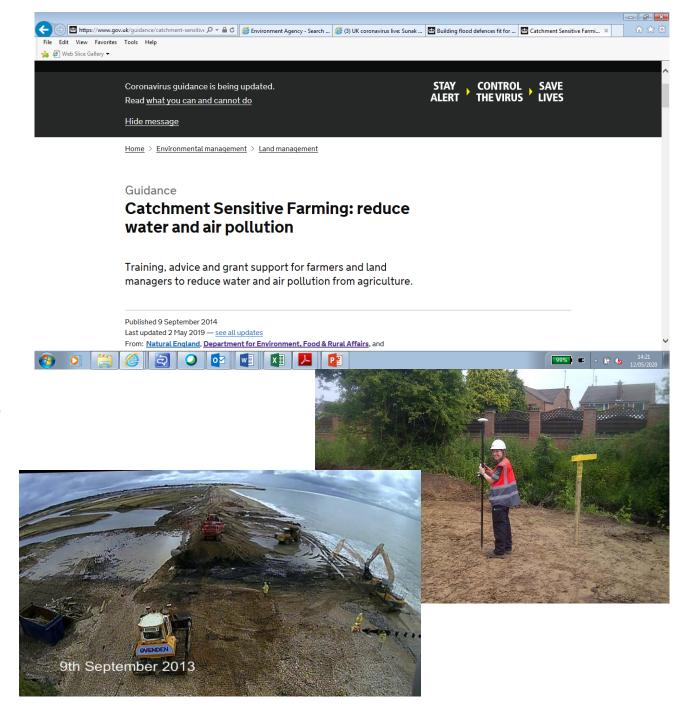






# Mobilising FCERM Advice in ELM Pilot?

- 1. Training the advisors
- 2. Technical Advice "What & Where", Not here but there!
- 3. Specialist bespoke advice for complex agreements & construction.



NFM "Type"	ELMs/CS/CSF	FDGiA	Local levy
D:Large scale engineered	Construction & Capital – No, likely to be too	Yes	Yes
land use change e.g. coastal	expensive in most cases except smaller sites.	Significant funding where clear flood	Can be a significant
realignment, flood storage	Maintenance & Land management – Yes,	risk benefits shown and schemes	contributor
	long term/ permanent payments for managing	meet funding rules.	(RMAs, partners), but clear
	the new use needed. Significant Land take.	Often long term management funding	flood risk benefits must be
		not available	shown
C: Minor capital NFM works	Construction & Capital – Yes, as part of	Potentially	Potentially
and changes in topography	capital grants for one off works Cheap and	Can be difficult to demonstrate	Significant funding where
e.g. Leaky woody structures,	simple to construct	economic flood risk benefits for a	there are clear local
earth bunds		small number of small interventions.	benefits. Long term
	Maintenance and land management – Yes,	Long term management &	management &
	maintenance often straightforward & land	maintenance difficult to fund.	maintenance difficult to
	take minor		fund.
B: Changes to farming	Construction & Capital - Yes Core funding	No	Potentially but difficult
practice & land management	for this type of work for longer term. Capital	Very difficult to justify as benefits hard	Local benefits can be
e.g. livestock, crop husbandry,	includes fences, gates, tracks etc.	to demonstrate and likely to be	justified sometimes, but
soil management		realised over long period of time	difficult over longer term
	Maintenance and land management- Yes,		
	shorter /medium term agreements needed for		
	changing management to improve		
	infiltration/reduce erosion		
A: Landscape scale land use	Construction and Capital – Yes Significant		Yes
change to restore or create	funding for this activity over long term e.g tree		contributions local benefits
nature. (No engineering	planting, peatland restoration	demonstration of flood risk benefits.	can be justified Environment
needed)	Maintenance and land management- Yes,		Agency
	needs long term agreements.	term so hard to justify	

# Recording interventions, measuring effectiveness & payments

- 1. Link payments to contribution to reductions in Flood Risk?
- Link payments to income foregone + capital + X
- 3. Link payments to "proxy" measurements of attenuation, roughness & infiltration/evapotranspiration
- 4. Number of additional Outcomes contributed to? Nature, Carbon, WQ?
- Length of time Permanent or very long lasting

Data required	Unit	Comment
Area of roughness created (Ha)	(Ha)	<ul> <li>Estimated area of rougher vegetation or</li> <li>Area of catchment draining to single inriver feature or</li> <li>Area of catchment draining to lowest in a series of in-river features divided by the number of features or</li> <li>Area of land draining to a river improvement scheme.</li> </ul>
Volume of attenuation/storage created (m3)	(m3)	<ul> <li>Estimated/measured for the feature from DTM or local survey or</li> <li>Measured for a similar feature e.g. leaky barrier in a cascade or</li> <li>Estimated from LiDAR for a river improvement scheme</li> </ul>
Area of increased permeability or increased interception (Ha)	(На)	<ul> <li>Area over which soil structure has been improved to increase permeability or</li> <li>Area over which interception of rainfall has been increased by tree planting or</li> <li>Area draining to rural or urban SuDs</li> <li>Area of increased inundation for a river improvement scheme</li> </ul>
Change to runoff pathway	(Y/N)	<ul> <li>Yes, runoff flow-path which causes flooding has been altered</li> <li>Coastal schemes where risk of inundation has been reduced.</li> </ul>
Reduced risk of erosion	(Y/N)	<ul> <li>Coastal schemes mainly but available to all.</li> </ul>

Table 6: Asset level data on hydrological change

#### **Risks and Challenges:**

#### Risks:

Unknown longevity and sustainability of funding

ELM & FGiA – Potential competition or Trade offs

Climate impacts to agricultural land and productivity.

Landowner /reluctance to contribute to NFM/FCERM projects before ELM starts

#### **Challenges:**

Spatial Priorities. Local, Regional, National

**ELM Pilot & Resilience Pilots** 

Resourcing input from LLFAs



# What about the people having NFM "Done" to them

NFM needs strong and sustained partnerships.





Local Residents, Businesses, Councils and Councillors, NGOs: Key driving forces and decision makers.









# What does community involvement look like?

- Flood groups in initial project development.
- Flood groups on interview panel for choosing project Officer.
- Regular evening meetings with Flood groups.
- Engagement with Parish Councils before works Commence.
- Flood groups engage landowners in project, visit work sites and volunteer in work parties.



#### **Adam Horovitz**

Poetry from a Year on Four British Farms

Or, perhaps, go into the towns and cities laden with produce and stories, your tongues ripe with carefully disguised science, the bare bone facts dressed in the muscle of myth and memory. Too much fact runs off busy people like water from compacted soil. Learn how to open them to the seeds of ideas. Water them with stories. Watch them grow.



### Don't over-complicate NFM Need to balance modelling with experience



Use and respect local knowledge and experience and make your work accessible.

Environment

#### **Key elements of the NFM Story**

- NFM is a catchment wide approach. It is the cumulative benefit of multiple interventions that will deliver effective and safe outcomes. You cannot solve "flooding" with action on a single farm.
- NFM is not a "project". it is a form of land and watercourse management over the longer term.



#### Most effective NFM Structure ever built!









# Lessons Learned from Slow the Flow type NFM Project Delivery – How to transfer into ELM?

- Compromise with partners and landowners. Design measures that fit with their farming practice and business.
- 2. Design and build measures that require no/little maintenance or ongoing management
- 3. Keep it local Build capacity in farmers, land owners & local contractors.
- 4. Remember it's a cumulative effect of lots of interventions!
- 5. Start as upstream as possible (on land) & concentrate in channel work on Ordinary Water Courses.
- 5. Focus on low risk, certain wins to gain confidence.
- 6. Don't try and do everything at once!

